Norwalk Uses Crack & Seat to Rehabilitate Roadways

By Darwin Larson, P.E., APAI Municipal Field Engineer

In 1960, Norwalk, IA was a sleepy little town south of the Des Moines Airport with a population of 1,328. Over the past 50 years, the community experienced rapid growth as a bedroom community of Des Moines that has resulted in the population nearing 10,000 today. When Tim Hoskins became Public Works Director in 2009, he found that his street crews were spending a lot of their time replacing PCC panels in the subdivisions that were built during the 1960 – 1990 time period. When Hoskins evaluated the work that was being completed, he felt that they were “throwing good money after bad”. Although the work done by his crews was of good quality, there were many more bad panels that needed to be replaced near the new panels. The panel replacement work would need to continue indefinitely and there was no possibility of accomplishing anything to significantly improve the roadways’ condition.

Hoskins looked at the records that were available and found they were limited. He also didn’t know the condition of the underground facilities that had been in service for up to fifty years. “Almost every street had varying levels of failure” according to Hoskins. He wanted to look at all of the infrastructure together, determine the severity of the problem, and come up with a plan to address the needs. A Request for Proposals was prepared and McClure Engineering was selected to perform the work. McClure Engineering was tasked with evaluating all existing infrastructure, determining the necessary improvements to bring the infrastructure...
was a great learning experience for me watching the different leadership types and how the crews responded to each style. There was the “Tyrant,” who imposed his will through verbal assault and physical threats; the “Laissez-faire”, who let the crew run itself; the “Buddy”, who wanted to be everybody’s friend; and the Dr. Jekyll and Mr. Hyde, who was a Tyrant during the day and your buddy at night. To a degree, all of these styles worked – it depended directly on who was being led; but in all cases, the crew adapts, and often adopts, the style of its leader.

The key to being a good leader is building the team around you. Once the team is assembled and the roles are clearly defined, the next step is finding the underlying motivation for each team member that will drive them towards success. Some teammates need to be challenged, some need assurances, some need strict discipline, and some need to be left alone to achieve team success. The crews and companies that achieve the consistent accolades and awards in our industry are driven by leaders who have built their teams over time, adding skilled players or developing young talent to fill a role. You will find these team leaders and crew members standing in front of their peers each year at the APAI Quality Construction Award ceremonies. These leaders motivate the “team” to work together, to take pride in their work and to do their very best each and every day. Even if it’s being the “G”-man.

Smother is Better.

Bill Rosener
US Highway 140 runs south from Highway 3 and the City of Remsen, IA twenty-five miles to Highway 20 and the City of Moville. The 15-mile stretch running of this road running between Remsen and Kingsley, IA is a heavy farm-to-market truck route and sees heavy loads each fall. The highway was originally constructed in 1966 on a compacted soil base with six inches of bituminous treated base and 2.5 inches of bituminous asphalt cement. These 8.5 inches of asphalt received a slurry seal in 1983 and a three inch hot-mix asphalt overlay in 1991. The road performed for an additional 24 years before it was rehabilitated last season with a three inch mill-and-fill operation. District 3 of the Iowa DOT and Tri-State Paving of Estherville received an APAI Quality Construction Award for the project. This full-depth asphalt stretch of highway not only gave 49 years of performance life before this last overlay, but also provided value to the project through 33,000 tons of recycled asphalt (RAP) for the latest overlay. Full-depth asphalt continues to provide value both during its life, and during its rehabilitation. Well done US 140, you are one fine “Old Road”.

Monster of the Midway Dick Butkus Headlines 2016 GIAC

Hall of Fame Linebacker Dick Butkus will present the keynote address at the 2016 Greater Iowa Asphalt Conference (GIAC) on March 3rd at the Des Moines Airport Holiday Inn. Butkus played middle linebacker for the Chicago Bears from 1969-1974 and was one of the most feared and intimidating players ever to play in the NFL. He was a voted to the Pro Bowl eight times and was first ballot NFL Hall of Fame inductee in 1979. Since his career as a player, Butkus has become a well-known celebrity endorser, broadcaster, actor and asphalt advocate. His keynote address is titled “Paving Perfection”. Click here to see Butkus’ Invite Video.
Norris Asphalt Wins the Sheldon G Hayes Award for the 2nd Time

Norris Asphalt Paving Co. of Ottumwa, IA and the Iowa DOT District 4 Office were announced on September 10, 2016 as the winners of the Sheldon G Hayes Award by the National Asphalt Paving Association (NAPA) at the NAPA Annual Convention in La Quinta, CA. The Sheldon G Hayes Award is bestowed upon the contractor and agency for the best asphalt paving project in the nation. Norris and the IDOT District 4 Office won the award for the US Highway 34 project in Adams and Montgomery Counties. This is the second time that Norris Asphalt has won the award. They had previously won the award in 2001 and in the intervening years had been a finalist seven additional times, including a second finalist project this year for US Highway 92 in Adair Co.

“We approach every project we begin with the intention of winning the Sheldon G Hayes Award”, said Brady Meldrem, President of Norris Asphalt.

“The level of competition amongst the Iowa Asphalt contractors and Iowa’s concrete industry, drives the quality and performance of Iowa’s asphalt roads to the top of this industry nationally.”

– Brady Meldrem, President of Norris Asphalt

President of Norris Asphalt, “It’s a testament to the quality and workmanship that our crews achieve that we have been in the finals for this prestigious award so many times over the past 15 years.”

Manatts, Inc. of Newton, IA and IDOT District 6 were also honored as one of the four finalist projects on the Highway 1 project in Johnson and Linn Counties. With the fifth win of the Sheldon G Hayes Award, Iowa contractors have now won the award more times than any other state. “We have the best paving contractors in the nation in Iowa” said Bill Rosener, Executive Vice President of the Asphalt Paving Association of Iowa. “The level of competition amongst the Iowa Asphalt contractors and Iowa’s concrete industry, drives the quality and performance of Iowa’s asphalt roads to the top of this industry nationally. The partnership with the Iowa DOT and its personnel has driven the level of expectations for this industry to be the very best. Iowa’s taxpayers and the driving public reap the benefits.”
CONFERENCe HiGhLiGHTS:

- Keynote Speaker: Dick Butkus, Hall of Fame, Chicago Bear
- Exhibitors Hall
- Most Interesting Asphalt Projects in Iowa
- The Future of Asphalt is Now
- Great Networking Opportunities
- Asphalt 101
- Fabulous Prizes!
- Paving Perfection for Plants and Paving
- Transportation and Iowa’s Economy
- Sustainable Asphalt Practices

- Economical Pavement Design for Cities and Counties
- FHWA Tack Workshop
- Road Rehabilitation Clinic
- Leadership Series: Strategies for Creating a Culture of Excellence and Ethics
- 2015 APAI Quality Construction
- Awards
- Iowa DOT Technicians Update
- Innovative Asphalt Research Projects
EXHIBITORS:

**Booth Number:**

1 – CWMF Corp  
2 – Earthwave Technologies / Fleetwatch  
3 – Bituminous Material & Supplies Co.  
4 – Missouri Petroleum  
5 – Humboldt Mfg.  
6 – Star Equipment, LTD  
7 – Star Equipment, LTD  
8 – Iowa Plains Signing  
9 – Ingevity (formerly MeadWestvaco)  
10 – Unique Paving Materials Corp.  
11 – Astec, Inc.  
12 – Astec, Inc.  
13 – Scott Van Keppel  
14 – Logan Contractor Supplies  
15 – Troxler Electronics  
16 – Corrective Asphalt Materials  
17 – Rexco  
18 – Lube-Tech  
19 – NMC  
20 –  
21 – Purple Wave Auctions  
22 – TestQuip, Inc.  
23 – Clarence Richard Co.  
24 – Iowa State University  
25 – University of Iowa  

**Sponsored spaces:**

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F – Astec / Roadtec, Inc. / Dillman Equipment  
G –  
H –
WEDNESDAY, MARCH 2 – FRIDAY, MARCH 4, 2016
AIRPORT HOLIDAY INN, 6111 FLEUR DRIVE, DES MOINES, IA

WEDNESDAY, MARCH 2, 2016
11:30 a.m. - 4 p.m.  Registration – Airport Holiday Inn, Fleur Drive, Des Moines, Iowa
1 - 4 p.m.  Optional Pre-Conference Workshop: “Asphalt 101”
$125 per person – FREE for Greater Iowa Asphalt Conference registrants
1 - 4 p.m.  Optional Pre-Conference Workshop: “FHWA Tack Best Practices Workshop”
$125 per person – FREE for Greater Iowa Asphalt Conference registrants
1 - 4 p.m.  Optional Pre-Conference Workshop: “Iowa DOT Update for Technicians”
FREE to those needing to update their HMA Certification
5 –7 p.m.  Working Man’s Break
Sponsored by the APAI

THURSDAY, MARCH 3, 2016
8:00 a.m.  Registration and Continental Breakfast
9:00 a.m.  Welcome and Opening Remarks – Bill Rosener, Executive Vice President, APAI
Paving Perfection – Dick Butkus, Chicago Bear Hall of Fame Middle Linebacker
10:00 a.m.  Refreshment Break in the Exhibit Area (Iowa Hall)
10:30 a.m.  What Transportation Means to Iowa’s Economy – Debi Durham, Iowa Economic Development Authority
Leadership: Creating a Culture of Excellence and Ethics – Scott Raecker, Drake University
12:00 p.m.  APAI Smoothness Awards Luncheon (Banquet Room)
Scott Dockstader and Mitchell Dillavou, Iowa DOT, Presenting
1:30 p.m.  Afternoon Breakout Sessions I
TRACK A  TRACK B  TRACK C  TRACK D
Paving Perfection: Plant Operations  Road Rehab Clinic: Pavement Rehabilitation  The Future of Asphalt Leadership Series:
Best Options  is Now  Building a Culture of Excellence – Strategies for Creating
3:30 p.m.  Afternoon Breakout Sessions II
TRACK A  TRACK B  TRACK C  TRACK D
Paving Perfection: Paving Operations  Economical Pavement Design for Cities Leadership Series:
Sustainable Asphalt: Practices  Leadership Series:
2 and Counties  Strategies for Creating
3:30 p.m.  Afternoon Breakout Sessions II
6:30 - 9:00 p.m.  Asphalt Vegas in the Exhibit Area (Exhibit Hall)

FRIDAY, MARCH 4, 2016
6:30 a.m.  Conference Breakfast
7:45 a.m.  Prize Drawing during Breakfast (must be present to win)
8:00 a.m.  Rejuvenators / 2M Lb Road – Lee County – Dr. David Lee, U of I / Dr. Chris Williams, ISU
Building a Better Perpetual Pavement – Dr. Richard J. Willis, NCAT
Mumble “Quiet” Rumble Strip Investigation Results – Rich Sanders, Polk County, MN
NDesign / I-Save – Dr. Ashley Buss, ISU
9:45 a.m.  Refreshment Break
10:00 a.m.  Iowa’s Most Interesting Asphalt Projects
11:30  Grand Prize Drawings (must be present to win)
11:45  Adjourn
Iowa Contractors Sweep the NAPA Awards Program

In addition to winning the Sheldon G Hayes (SGH) Award, and having three of the four finalist’s projects for the SGH award, Iowa contractors crossed the stage at the National Asphalt Paving Association (NAPA) Annual Convention in La Quinta, CA several more times for their high quality asphalt projects constructed in Iowa. Norris Asphalt was recognized with four Quality in Construction (QIC) Awards for Farm-to-Market (FM) projects M64 and N14 in Carroll Co., and US Hwy 2 in Centerville. Norris' FM project on T61 in Appanoose Co., received the Larry H. Lemon Award for being one of the nation’s top 15 pavements under 50,000 tons. The LL Pelling Co., Inc. of North Liberty, IA received a QIC Award for US Hwy 218 in Washington and Johnson Counties. Manatts, Inc. in Newton, IA was recognized for both the I-80 project in Jasper Co. and the US Hwy 3 project in Humboldt and Wright Counties. Manatts, Inc. of Ames, IA won a QIC Award for its rubblization project on US Hwy 69 in Story County.

"Iowa's asphalt contractors and the Iowa Department of Transportation have much to be proud of. They consistently perform at the highest levels both in quality and smoothness. We are very proud of our partnership with Iowa's Asphalt Industry and these awards are well deserved."

– Mitch Dillavou,
Iowa DOT Highway Division Director

Under the rules of the Sheldon G Hayes Award, all projects receiving a Quality in Construction Award in 2016 are eligible to compete for the SGH Award in 2017.

“Iowa’s asphalt contractors and the Iowa Department of Transportation have much to be proud of, said Mitch Dillavou, Iowa DOT Highway Division Director, "They consistently perform at the highest levels both in quality and smoothness. We are very proud of our partnership with Iowa’s Asphalt Industry and these awards are well deserved."
up to current standards, developing cost estimates for the improvements, preparing a capital improvements program, and identifying a methodology to fund the required improvements.

McClure Engineering began their work by establishing a steering committee comprised of residents, elected officials, and city staff. Finding a way to fund all of the necessary improvements was the biggest challenge. Being a bedroom community, Norwalk didn’t have enough tax base to fund reconstruction of all of the infrastructure. The steering committee determined that the improvements would need to be funded by general obligation bonds, enterprise funds, and special assessments, since almost all of the general fund and road use tax funds were used for ongoing operation and maintenance activities. Another outcome of the steering committee’s work was an assessment policy that was adopted by the city council by ordinance. In the policy, the abutting property owners are assessed for the things that they are typically responsible for including sewer service line, water service line, sump pump service line, driveway approach, and sidewalk. The policy also includes the assessment of new curb and gutter to the property owner. Although special assessments were less than ten per cent of the total construction cost, their use did make the project viable for the city.

During this same time, McClure Engineering was evaluating the existing infrastructure by televising the sanitary sewers, inspecting the storm sewers, operating valves and hydrants on the water main, and determining a Pavement Condition Index (PCI) for each of the street segments. This information was compiled and recommendations regarding replacement of underground infrastructure were made. Various strategies for reconstruction, major rehabilitation, or preventative maintenance of the roadways were proposed and a priority list was developed.

One of the first streets to be selected for the new program was Wakonda Drive from Highway 28 to Lakewood Drive. Wakonda Drive was in overall poor condition, had one of the lowest PCI ratings, and was a major street in the subdivision. “Selecting Wakonda Drive provided the most benefit to the most people” according to Hoskins. Once Wakonda Drive was selected, the city and the consultant looked at several different rehabilitation and reconstruction alternatives. Jeff Schug with McClure Engineering recommended crack and seat followed by a hot mix asphalt (HMA) overlay. The crack and seat process uses a specialized concrete breaker to fracture the existing Portland Concrete Cement (PCC) roadway into 18 inch to 36 inch squares, turning the rigid concrete pavement into a flexible base for the HMA overlay. The road is then seated by driving a heavy roller over the cracked roadway. The primary purpose of this process is to reduce the amount and severity of reflective cracking thus prolonging the life of the new HMA overlay.

Hoskins was not familiar with this method of rehabilitation, so he viewed projects that had been completed using that process in Carlise, Pleasant Hill and Clive. He was impressed with the performance of the projects that had been done using the crack and seat process. Since Wakonda Drive is located in an established neighborhood, he was also concerned about maintaining access for the over 100 households along the 4000 foot long project. By using the crack and seat process followed by a HMA overlay, he felt the project could be completed with minimal disruption to the property owners. Cost was another factor in the decision making process. The crack and seat process followed by a HMA overlay was about half the cost of full reconstruction. Based on the performance that Hoskins had seen, he felt that an overlay following the crack and seat process would perform just as well as total reconstruction.

The McClure condition survey determined that a three block section of the sanitary sewer was in such poor condition that the entire line would need to be replaced. The replacement of the sanitary sewer would require removal of the existing PCC street. In this section, an 8 inch full-depth HMA was placed between new curb and gutter. The HMA pavement design thickness was designed to carry heavy traffic conditions for the collector street.

Construction started in the spring of 2015 with the installation of a combination subdrain/footing drain sewer on both sides of the street behind the curb. McClure Engineering believes that the installation (Continued Page 11)
The Stars Shine Bright at APAI Black Diamond Anniversary Convention

The stars shone bright and bright at the 60th Annual Asphalt Paving Association of Iowa Annual Convention held on December 2-3 at the West Des Moines Marriott. The two day event featured industry heavy-hitters, a football icon and the leader of the great State of Iowa, Gov. Terry Branstad.

On Wednesday, December 2nd, Members Only Day, the attendees were welcomed with their very own Black Diamond 60th Anniversary commemorative paper weight. The APAI Committee Meetings and Business Meeting featured special presentations by Associate Chairman, Doug Clement; Iowa State University Professor, Dr. Chris Williams; University of Iowa Professor, Dr. David Lee; and a speech from the 2016 APAI President, Steve Leonard of Norris Asphalt Paving, Ottumwa, Iowa. The day concluded with a fun-filled night at Asphalt Vegas. (No details here – what happens at Asphalt Vegas!; stays at Asphalt Vegas!)

The Thursday line-up for the Black Diamond Anniversary Convention was a Who’s Who in the Asphalt World. The morning line-up began with Iowa DOT Director, Paul Trombino III, followed by IDOT Pavement Management Engineer, Dr. Scott Schram, and IDOT District 6 Materials Engineer, Roger Boulet. Dr. Randy West, Director of the National Center of Asphalt Technology (NCAT) discussed the long history between Iowa and NCAT. The morning presentations continued with Kevin Kelly, President of Walsh & Kelly contractors of South Bend, IN and incoming NAPA Chairman, and finished with Dan Hampton, Chicago Bear Hall of Fame Defensive Lineman. Mr. Hampton drew strong parallels between the “Commitment to Excellence” found in Iowa’s Asphalt Industry and the commitment that ran through the 1985 Chicago Bears Super Bowl XX Championship Team.

The APAI Quality Construction Award Luncheon was packed with award winners and scholarship attendees. A full list of APAI award winners can be found at www.apai.net/2016awardwinners.aspx. Bill Rosener, Executive Vice President of the APAI, introduced a special movie highlighting Iowa’s asphalt greats. Rosener then introduced Iowa Governor Terry Branstad and presented him with a plaque commemorating his leadership in preserving Iowa’s infrastructure.

Gov. Branstad congratulated the APAI on 60 years and praised the high quality roadways that APAI members have paved across the state.

The afternoon session, “5 Things You Need to Know in the Next 5 Years” was an unmitigated success. Presentations by the Iowa DOT, APAI contractors, and academia highlighted the high level of innovation in today’s asphalt industry.

The Presidential Banquet was a beautiful formal event. The APAI Scholarship Silent Auction and Live Auction, was a huge success; raising over $25,000 for future APAI scholarship winners! The evening finished with APAI favorite, the Johnny Holm Band and karaoke by Jeff Burroughs.

The APAI staff would like to thank our members for the support that they provided for this event. Iowa’s asphalt industry is the best in the nation and the APAI is proud to represent this amazing group. A special thank you
Darwin Larson, PE is the APAI Municipal Field Engineer. Prior to joining the APAI in 2015, Larson worked for the City of Des Moines, IA for 36 years in various capacities within the Storm Water Utility, Public Works and Engineering Departments. Larson has extensive experience in the design and construction of asphalt paving projects. You can contact him directly at darwinl@apai.net.

Many of the homes along the street had sump pump lines that discharged to the street and collecting this water was very important to the City of Norwalk. After the combination subdrain was installed, millings were placed where the driveway approach had been removed in order to provide temporary access for the residents. After completion of the combination subdrain, 2.5 feet of the existing PCC street was sawcut and removed. Six inches of modified subbase was placed and a new 2.5 foot curb and gutter section was constructed by Grimes Asphalt and Paving. The new curb and gutter was placed three inches above the old PCC surface to accommodate the HMA overlay. The existing PCC street between the new curb and gutter was then cracked and seated. Grimes Asphalt and Paving placed two 1.5 inch lifts of HMA to complete the street rehabilitation. The replacement of the sanitary and storm sewers was completed while the work on the other portions of Wakonda Drive was being done. Sidewalks did not exist along most of Wakonda Drive and the construction of new sidewalks on both sides of the street was included in the project. This much needed improvement will help the local children on their way to an elementary school located just one block south of Wakonda Drive.

Hoskins felt that he was able to complete a major rehabilitation project with limited disruption to his residents. He said, “The crack and seat process, coupled with raising the curb line, allowed us to utilize the structure of the existing road, maintain access for the citizens, and complete the project for half the cost and in much less time than full reconstruction”. He plans to use this method of rehabilitation on future projects in his community. In comparing crack and seat with an asphalt overlay to reconstruction, Jeff Schug, Project Engineer for McClure Engineering, concurred with Hoskins adding “It is as good a product, at a lesser cost, with much less inconvenience to the residents”.

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